Agenda Item 11

Minutes of the Meeting of the Council of the City of Sheffield held in the Council Chamber, Town Hall, Pinstone Street, Sheffield, S1 2HH, on Wednesday 7 November 2018, at 2.00 pm, pursuant to notice duly given and Summonses duly served.

PRESENT

THE LORD MAYOR (Councillor Magid Magid)
THE DEPUTY LORD MAYOR (Councillor Tony Downing)

1	Beauchief & Greenhill Ward Simon Clement-Jones Bob Pullin Richard Shaw	10	East Ecclesfield Ward Andy Bainbridge Moya O'Rourke Steve Wilson	19	Nether Edge & Sharrow Ward Mohammad Maroof Jim Steinke Alison Teal
2	Beighton Ward Ian Saunders	11	Ecclesall Ward Roger Davison Shaffaq Mohammed Paul Scriven	20	Park & Arbourthorne Julie Dore Ben Miskell Jack Scott
3	Birley Ward Denise Fox Bryan Lodge Karen McGowan	12	Firth Park Ward Abdul Khayum Alan Law Abtisam Mohamed	21	Richmond Ward Mike Drabble Dianne Hurst Peter Rippon
4	Broomhill & Sharrow Vale Ward Michelle Cook Magid Magid Kaltum Rivers	13	Fulwood Ward Sue Alston Andrew Sangar Cliff Woodcraft	22	Shiregreen & Brightside Ward Dawn Dale Peter Price Garry Weatherall
5	Burngreave Ward Jackie Drayton Talib Hussain Mark Jones	14	Gleadless Valley Ward Lewis Dagnall Cate McDonald Chris Peace	23	Southey Ward Mike Chaplin Jayne Dunn
6	City Ward Douglas Johnson Robert Murphy Martin Phipps	15	Graves Park Ward Ian Auckland Sue Auckland Steve Ayris	24	Stannington Ward David Baker Penny Baker Vickie Priestley
7	Crookes & Crosspool Ward Adam Hanrahan Mohammed Mahroof Anne Murphy	16	Hillsborough Ward Bob Johnson George Lindars-Hammond Josie Paszek	25	Stocksbridge & Upper Don Ward Jack Clarkson Keith Davis Francyne Johnson
8	<i>Darnall Ward</i> Mazher Iqbal Mary Lea	17	Manor Castle Ward Lisa Banes Terry Fox Pat Midgley	26	Walkley Ward Olivia Blake Ben Curran Neale Gibson
9	Dore & Totley Ward Colin Ross Martin Smith	18	Mosborough Ward David Barker Tony Downing Gail Smith	27	West Ecclesfield Ward John Booker Adam Hurst Mike Levery
				28	Woodhouse Ward Mick Rooney Jackie Satur

Paul Wood

1. APOLOGIES FOR ABSENCE

1.1 Apologies for absence were received from Councillors Tony Damms, Zahira Naz, Joe Otten and Chris Rosling-Josephs.

2. DECLARATIONS OF INTEREST

2.1 Councillor Abtisam Mohamed declared a personal interest in the petition, organised by Burngreave Football Club, objecting to the proposed closure of Woodburn Road Football PowerLeague (PITZ), which was to be presented to the Council under agenda item 3 (Public Questions and Petitions and Other Communications), on the grounds that she works closely with the Club and its members.

3. ORDER OF BUSINESS

3.1 RESOLVED: On the motion of Councillor Peter Rippon and seconded by Councillor David Baker, that, in accordance with Council Procedure Rule 9.1, the order of business as published on the Council Summons be altered by taking item 8 on the agenda (Notice of Motion regarding "Commemorating 100 Years Since the First World War Ended"), followed by item 6 on the agenda (Notice of Motion regarding "Bus Franchising"), as the next items of business after item 3 on the agenda (Public Questions and Petitions and Other Communications).

4. PUBLIC QUESTIONS AND PETITIONS AND OTHER COMMUNICATIONS

4.1 Petitions

4.1.1 Petition Requesting the Council to Welcome More Child Refugees to the City

The Council received a joint electronic and paper petition containing 695 signatures, requesting the Council to welcome more child refugees to the City.

Representations on behalf of the petitioners were received by Sue Pearson and three young people from the Sheffield Young People's Equality Group.

Sue Pearson stated that the petitioners were aware of the financial constraints for the Council and also recognised the City's record of welcoming refugees and asylum seekers to Sheffield as a City of Sanctuary. She made reference to her own story of having been welcomed to the City as a Kindertransport child, which brought many Jewish children to safety in Britain and to having enjoyed the City's warmth and hospitality at that time. She noted that November 2018 marked the eightieth anniversary of the Kindertransport.

She said that Lord Alf Dubs had called upon the Government to start a scheme for 10,000 child refugees to be settled in the UK in the next 10 years. She

asked the Council to support the campaign by pledging places for children, together with other local authorities.

Children from the Sheffield Young Peoples Equality Group then addressed the Council.

The Council referred the petition to Councillor Jackie Drayton, Cabinet Member for Children and Families. Councillor Drayton thanked the petitioners and notably Sue Pearson for sharing her own story and the young people, for their moving contributions.

Councillor Drayton said she was proud that Sheffield was the first City of Sanctuary and had been part of the Government Refugee Gateway scheme since its inception. For many years, Sheffield had given a home to many refugees and asylum seekers, including Unaccompanied Asylum Seeking Children (UASC) and young people. Also, following receiving a letter from Kent County Council appealing for other local authorities to help them by accepting children, Sheffield City Council had been one of only seven local authorities to respond positively and take children from Kent. The Council also accepted children from the Calais camp and supported UASC with relatives in Sheffield. It also looked after any unaccompanied children who presented in the City. She stated that over forty UASC had been accepted in the past year and a half.

She explained that more children and young people were coming into care both nationally and in Sheffield, and this had placed a considerable strain on the children's social care budget. She also stated that Sheffield needed more homes for children in care and that was why the Council had run a campaign to recruit more foster carers. As when there were no places available in Sheffield, children and young people had to be placed outside the City, which was not what the Council wanted.

She said she welcomed this campaign and was glad that Lord Dubs, whilst asking local authorities to sign the petition and take unaccompanied asylum seeking children, also acknowledged that extra funding was needed and was also calling on the Government to give financial assistance to Local Authorities to help them receive children and young people.

Councillor Drayton said she was happy to accept the petition on behalf of the Council, support the campaign and sign Lord Dubs' scheme and would continue to welcome unaccompanied asylum seeker children and young people to the City.

4.1.2 <u>Petition Requesting the Council to Install a Plaque Commemorating the Service Given by the People of Sheffield During the Conflict of War</u>

The Council received a petition containing 2,039 signatures, requesting the Council to install a plaque to commemorate the service given by all the people of Sheffield during the conflict of war, and which also specifically remembered, on this 100th year since the end of World War 1, the Sheffield Pals along with

other Sheffield servicemen who paid the ultimate sacrifice for us.

Representations on behalf of the petitioners were made by Pat Davey, who stated that the Frechville branch of the Royal British Legion had begun the petition and had received over 2000 signatures in about one week. The petition requested that a plaque was installed in the Council Chamber or the Town Hall to mark the important historical position of the Town Hall where the first of the Sheffield City Battalion 'Pals' signed up to serve. The City Battalion was formed because of the need for more volunteers. She said that it was most important to remember what took place in the Council Chamber in 1914 and the important role of women in war. The petitioners hoped that the Council would remember and recognise the bravery of all those who gave their lives and those who returned.

The Council referred the petition to the Leader of the Council, Councillor Julie Dore who thanked Pat Davey and the petitioners. She referred to the many events taking place to commemorate the First World War, which she would ask Councillor Mary Lea to outline. A notice of motion on the agenda for this meeting of Council also addressed the matter of the installation of a plaque and the honouring of the Sheffield Pals in particular.

Councillor Dore said that the petition presented to Council went beyond the installation of a plaque for the Sheffield Battalion Pals and requested a memorial to everyone in Sheffield who contributed to the First World War. She said that it would be helpful to have discussions with representatives of the petitioners about what might be done in addition to a plaque commemorating the Sheffield Pals.

Councillor Mary Lea, the Cabinet Member for Culture, Parks and Leisure outlined the various events which were taking place to commemorate the centenary of the First World War. These included: the planting of commemorative trees in parks; the installation of six Tommy figures in various locations in the City; a charity dinner and lighting of beacon at the Town Hall; memorial events on 11 November; a centenary concert on 17 November; events in libraries and the showing of a documentary film to commemorate the battle of Ancre. There would also be displays in the period prior to the anniversary of the Treaty of Versailles. Schools were being asked to participate and there was a website with further information.

4.1.3 <u>Petition Objecting to the Proposed Closure of Woodburn Road Football PowerLeague (PITZ)</u>

The Council received an electronic petition containing 617 signatures objecting to the proposed closure of Woodburn Road Football PowerLeague (PITZ).

Representations on behalf of the petitioners were made by Yasar Mohammed and Mohamed Ali. They stated that the Powerleague at Woodburn Stadium was due to be closed in January 2019. Young people had had access to affordable training activities and PITZ had helped to keep young people off the streets and such facilities for young people should not be closed. Members of

the Council were invited to attend the facility, which it was important to retain, especially given the increase in gang related activity and crime. The Council was urged to help to keep the facility open for young people.

The Council referred the petition to Councillor Mary Lea, Cabinet Member for Culture, Parks and Leisure. Councillor Lea said that the Powerleague had wanted to quit from PITZ and they were expected to leave at the end of January. The facility was well-used by both Darnall and Burngreave football academies and by young people across the City and was very important to the City. As regards the operation of the facility, another provider would operate the pavilion in the short to medium term, which would give time for a more permanent solution to be found.

4.2 Public Questions

4.2.1 <u>Public Question Concerning Libraries</u>

Nigel Slack made reference to the creation of 'associate libraries' in 2014. He said that the Walkley Carnegie library was one of these and great acclaim was given to the approach of mixing business with community services. However, he said that the partnership had fallen apart with the business partner of the project walking away. There had been a recent award of £90,000 from HLF (the Heritage Lottery Fund) and an upcoming £1.3M bid for renovations. This was all causing considerable concern for local businesses hoping for a boost from the project. He asked the following questions:

- 1. What is the Council's understanding of the circumstances behind this failed project?
- 2. What support, if any, did Council provide to help this project succeed?
- 3. What is the current level of support this library receives from Council?
- 4. What are the prospects for the future funding of all the 'associate libraries' in the city?

Councillor Mary Lea, the Cabinet Member for Culture, Parks and Leisure, stated that it was her understanding that the True North and the Carnegie Library groups came to a decision that they no longer wanted to work together on the project. The Council provided officer support and expertise from the Library Service and Property Services and the Library received the same package of support as other associate libraries received. This included a grant from the Council, access to the library management system, training for volunteers and support from a volunteer coordinator. The library would receive advice and support on any future plans it might have as regards the delivery of a library service in that community.

Councillor Lea explained that funding for the associate libraries was in place until next year and as it was tapered funding, it would reduce each year. Funding would be in place for next year and there would then be a decision concerning the future. The associate libraries did a fantastic job for their respective communities and there was learning to be gained from them.

4.2.2 Public Question Concerning the Streets Ahead Contract

Nigel Slack made reference to news in April that Amey was planning to divest their UK PFI contracts (at least in part) and the more recent rumours that Ferrovial planned to sell off the whole of their services segment (including Amey) now being followed by both the main UK political parties committing to ceasing PFI deals in the UK. He commented that the prospects for the 'Streets Ahead' PFI (Private Finance Initiative) seemed limited.

He commented that, immaterial of concerns over the management, quality and performance of the contract, this suggested that Council should be in conversation about the future of this contract and the potential for bringing it to a close to their own timetable and desired solution, rather than waiting for some external decision to force a solution upon them.

He asked what was the current position of the Council on this contract and the likelihood of it lasting the full 25 years.

Councillor Lewis Dagnall, the Cabinet Member for Environment and Streetscene, stated that the Council was committed to the Streets Ahead investment to improve the highways and footways and had seen significant increased satisfaction with regards to highways. The Council wished to see the Streets Ahead investment for the full 25 years. As part of putting the programme on a more sustainable footing, the Council was responding to residents' concerns and trying to reach a compromise about the tree replacement programme, which would allow the Council to achieve the investment it had committed to deliver. Amey had given reassurance that it was committed to the delivery of the contract and would have substantial benefits to offer and were part of the solution as regards street trees.

As regards PFI deals, it was recognised by political parties across the political spectrum that the PFI model was not the best model for achieving public investment. However, that did not mean that having local authorities crash out of deals at huge cost to the taxpayer and cost to services and to local people and the lack of investment opportunity would be a desirable solution to anyone, regardless of whether they wished to see the programme delivered inhouse or with a private partner. Recent research had pointed to intervention by the UK government being the only way that local authorities and public bodies could seek to renegotiate PFIs to a model which offered more sustainable public finance.

4.2.3 Public Question Concerning Local Providers and Contracts

Nigel Slack stated that Preston City Council had received plaudits and awards for its localism approach to economics and the alternative models of ownership that play a part in that success. He made reference to a visit to Sheffield by Ted Howard, one of the key advisors in the Preston Model, some time ago and commented that things were moving slowly in the City.

He asked, with upcoming reviews of the Capita contract for IT and the Veolia

contract for waste disposal, what steps had Council taken to ensure that the potential for truly local providers to be a part of the next solution for these services is embedded in the process?

Councillor Julie Dore, the Leader of the Council stated that the Council would strive for local businesses and organisations, including social enterprises and cooperatives to be successful in delivering public services for people on behalf of the Council. However and more broadly, it was also important to have ethical procurement policies. Wherever possible, the Council had sought to bring services back in-house.

Councillor Olivia Blake, the Cabinet Member for Finance and Deputy Leader of the Council, said that it was incredible to see what had happened in Preston and there had been some strong outcomes. However, Preston was a different sort of Council to Sheffield, with Sheffield also having responsibility for social care and the pressure on Councils in relation to social care had been well documented in the press. The Council was a living wage employer and had been for a number of years. She said that she was pleased to announce in national living wage week that Sheffield City Council had gained Living Wage Foundation accreditation for its work throughout its supply chain in making sure the foundation living wage was becoming the norm in all of its contracts.

In reference to other models of ownership, Councillor Blake said that the Council was working with the Co-operative Party and the Council had recently signed the Cooperative Party's Anti-Slavery Charter. She had recently been invited to speak at a conference about what the Council was doing in relation to ethical procurement as Sheffield was seen to be leading the way in this regard.

It was important that the Council had an ethical supply chain no matter where it did business. In relation to local procurement, the Council required one local bid in everything which went through its sourcing desk and had increased the level at which the sourcing desk could work. In April 2018, some analysis was undertaken, which showed that the Council had, in the last year, received invoices from every Sheffield postcode. This represented 59 percent of the invoices to the Council. The Council was committed to spending locally where possible and would also seek to ensure ethical standards in the supply chain as well.

4.2.4 Public Question Concerning Governance

Ruth Hubbard made reference to the recent decision regarding Weston Road trees. She said that campaigners would be informing residents about the leader and cabinet model and the alternatives that were available and said that signatures would continue to be collected for the petition to change governance arrangements. She asked whether the Cabinet would reconsider its decision and be able to make a change in governance as other councils had done cost neutral and would it collaboratively work with other members and with communities to design a modern committee system fit for Sheffield, its diverse communities and the difficulties faced in austerity.

Councillor Julie Dore, the Leader of the Council responded to the questions and said that when Ruth Hubbard last spoke at Council, she had made a statement saying that a petition was to be set up and was going to be submitted which would achieve the number of signatures required for a referendum and that there was awareness as to the cost to the Council associated with that outcome. Councillor Dore referred to the substantial cost of having a referendum, which the campaigners were requesting.

Councillor Dore said that she would, of course, be prepared to talk about this issue and find out what outcomes the campaign wanted to achieve in order to find some solutions and which might achieve them. She said that she did not believe that moving to a committee system would give the outcomes which the campaign sought. She said she would be prepared to discuss with any groups or organisations which thought that there were better ways of doing democracy, consultation and engagement and the outcomes which the campaign wished to achieve.

4.2.5 <u>Public Questions Concerning Knife Crime</u>

Nick Simmonite referred to the night time economy board, which he chaired and spoke of the damaging effect of knife crime and perception of such crime on businesses, trade and goodwill in the City Centre. He said that the industry contributed significantly to the city economy and employment and was also part of the voluntary levy through the Business Improvement District (BID), which had funded a police sergeant. However, there were perceptions as to the risk to people in City centre. He offered a commitment to discuss what businesses could do and asked for the council's commitment to work together to also recognise the hard work of the private sector in this regard.

Will Mason stated that the knife crime strategy recently published by South Yorkshire Police framed youth violence as a public health problem. He asked if and how the Council's response to serious youth violence would reflect a public health approach.

Jon Cowley asked what the Council was doing to invest in youth provision and community groups working with young people to tackle the increase in knife crime. He said that it was known that investing in community based youth work was successful in tackling crime and that a coherent and co-ordinated approach was required. He also spoke about school exclusions and the increased risk of young people becoming involved in criminality.

Saeed Brasab referred to discussions with young people and to the concerns of young people which he said should be considered in any solution. These included the need to invest in community based organisations which had a track record of positive and trusted relationships with young people; the importance of having clear pathways, particular around support for those affected by a knife crime or violent incident or experience; proportionate stop and search practices; the value of safe spaces. It was vital that the concerns of young people were heard and looked at as part of solutions to issues. He

asked what the Council would do to take on the concerns that young people had in tackling knife crime and youth violence.

Councillor Jim Steinke, the Cabinet Member for Neighbourhoods and Community Safety responded to the questions. He said that some of the matters raised may be covered at greater length by the upcoming presentation concerning gun and knife crime which was on the agenda for this Council meeting. He appreciated that people may not be able to stay for that item of business and said that he would also provide written responses to the questions, if necessary. There were examples of things having changed by organisations including the Council, the police, the voluntary and commercial sector and other agencies working together.

What had been happening in relation to the night-time economy was a good example of where there had been changes. He referred to the Best Bar None awards, which demonstrated the efforts of pubs and clubs to make improvements and it was right to point out that recent occurrences of knife crime were not connected with what might have traditionally been seen as dangerous places. It was important for a thriving night time economy that peoples' apprehensions were addressed. Those businesses also brought clear economic benefits.

He said that the 'public health' label was something which was originally applied by the Metropolitan Police and it had been adopted in Sheffield but in a more sophisticated way, which recognised that knife crime affected a relatively small number of people but it had a massive effect. Whilst it was not like other public health issues such as inequality, poverty and smoking; the approach to knife crime had to be broadly preventative and focussed on child and community issues and not being purely crime led but addressed using a broad approach. It was also important that the approach to knife crime was based on evidence, data and intelligence which was an approach akin to the best public health discipline and developments; and did not automatically assume that a particular solution would work.

Councillor Steinke said that there were four community events to focus upon the issue of knife crime in four specific areas of the city and this might be done elsewhere. Part of that was looking at investment but also recognising that perhaps some traditional youth services had not been working so effectively. There was a youth services review, led by Councillor Julie Dore, which would be reporting to Scrutiny. The Council would be looking at changing needs to which it had to respond. With regard to exclusions, there was a clear effect on the young people concerned. However, it should not be assumed that anyone excluded would go to prison, be subject to knife crime or commit such a crime. It was important not to stigmatise young people that had been excluded.

The Unity Gym was a great example of a new type of youth service in which there might be investment and consideration should be given to the form that might take in Sheffield and recognise that such provision was a safe space and boxing gyms may provide that in future. Stop and search was a difficult and sensitive issue and there was a need for more intelligent approaches to

stop and search and which were more effective. There were examples in recent months of stop and search by the police having resulted in a lot of weapons that had been found and prosecutions.

Councillor Mazher Iqbal, the Cabinet Member for Business and Investment, stated that he was pleased that Nick Simmonite had attended the Council meeting and championed work done with regard to the night time economy, together with the City Centre Manager, Richard Eyre, whom he had spoken to with regard to increasing footfall in the City Centre. He referred to publicity in the Observer food monthly, which had awarded best place to drink in the country to the Sheffield bar Public.

Councillor Iqbal stated that, as well as Best Bar None, the Purple Flag was awarded which reinforced safety for people on nights out in the City. There were also initiatives of the BID including the 'Alive after Five' initiative. He said that Sheffield was a very safe city. It was also good to report the successes and the work of private businesses, the Council and the BID team to ensure the night time economy in the City Centre flourished.

4.2.6 Public Question Concerning Protest and Human Rights

Calvin Payne asked for confirmation of the Council's support for the right to peaceful protest under sections 10 and 11 of the Human Rights Act and support to any citizen having been found to have had that right breached by South Yorkshire Police.

Councillor Julie Dore, the Leader of the Council, stated that she fully and absolutely supported the right of people to peaceful protest and she had participated in peaceful protest. She said that she also supported the justice system, and where it found an organisation to be at fault and she would also accept that.

4.2.7 <u>Public Questions Concerning Accommodation for Asylum Seekers and Refugees</u>

John Grayson stated that following a recent petition in July 2018 and despite a statement that no new families with children would be placed in the Earl Marshall guest house, SYMAAG (South Yorkshire Migration and Asylum Action Group) was aware of at least four families, two with leave to remain and no recourse to public funds, one that came to Sheffield for a family reunion and one family with four children with refugee status that had been placed there. He asked how many other families with children the Council had placed in the Earl Marshall since July. He also said that another family were to be placed in the Earl Marshall but that had been prevented following intervention by SYMAAG yesterday.

Hero Salih Ahmed asked when the Council would be able to house her and her two disabled children in Sheffield, them having been brought to the UK in July and granted the right to remain. Councillor Jim Steinke, the Cabinet Member for Neighbourhoods and Community Safety said that he would congratulate the questioner on gaining leave to remain. He hoped that her situation could be resolved. It was, however part of a broader problem of when Asylum Seekers were granted the leave to remain and become refugees and the Council and other agencies needed to make sure this process was done as smoothly as possible.

He said that in relation to the use of all bed and breakfast accommodation and specific issues relating to the Earl Marshall, meetings had been held with SYMAAG and with a view to resolving the issues. Matters relating to families housed at the Earl Marshall previously had also been investigated. The best option for the Council would be to stop the use of bed and breakfast accommodation but this might not always be possible. There were specific issues relating to the Earl Marshall that the Council was examining, including whether other bed and breakfast accommodation was used in addition. It was key to only have people in bed and breakfast accommodation for as short a time as possible, for possibly one or two nights and then to have process in place to re-house them.

(Manuchehr Maleki Dizayi had also submitted a question in relation to this subject and was content that the matters he had raised had been addressed above.)

4.2.8 Public Question Concerning Road Safety in Oughtibridge

Mr C Hansell referred to an exercise by members of the local community to inform consultation about road safety in Oughtibridge. Leaflets and an online questionnaire resulted in 811 responses. Six percent of responses thought the Council's proposal would be helpful and 74 percent supported an alternative proposal by the community. He asked if the Cabinet Member would give a commitment to take account of the exercise; hold meaningful discussion with local people and work with the organisers of this significant local initiative.

Councillor Jack Scott, the Cabinet Member for Transport and Development, stated that he would write to Mr Hansell with a full response.

4.3 Petitions (2)

Petition Requesting a Pedestrian Crossing at the Junction of Stannington Road, Acorn Drive and Nook Lane

The Council received an electronic petition containing 138 signatures, requesting a pedestrian crossing at the junction of Stannington Road, Acorn Drive and Nook Lane.

There was no speaker to the petition.

The Council referred to the petition Councillor Jack Scott, Cabinet Member for Transport and Development.

- 5. NOTICE OF MOTION REGARDING "COMMEMORATING 100 YEARS SINCE THE FIRST WORLD WAR ENDED" GIVEN BY COUNCILLOR TERRY FOX AND TO BE SECONDED BY COUNCILLOR STEVE WILSON
- 5.1 It was moved by Councillor Terry Fox, and seconded by Councillor Steve Wilson, that this Council:-
 - (a) notes that on 11 November 2018 it will be one hundred years since the First World War ended;
 - (b) notes that an estimated nine million combatants and seven million civilians died as a direct result of the war, while it is also considered a contributory factor in a number of genocides and the 1918 influenza epidemic, which caused between 50 and 100 million deaths worldwide;
 - (c) notes with great loss the senselessness of war, which kills people and animals indiscriminately, and believes that everything should be done to ensure that mankind's past mistakes are not repeated;
 - (d) notes with great sadness that as well as the many millions killed during the First World War throughout the world, it is estimated that upwards of 50,000 men went from Sheffield to the various 'Fronts' during this period, many of whom never returned home;
 - (e) notes that the Sheffield City Battalion comprised of men who had enlisted together in local recruiting drives, with the promise that they would be able to serve alongside their friends, neighbours and colleagues ("Pals"), rather than being arbitrarily allocated to battalions;
 - (f) further notes that the Sheffield Pals trained for two years before being sent to what became known as the Battle of the Somme and that many of the Sheffield Pals were killed in the very first day of fighting, many in just the first 10 minutes, and that by the end of the four-month long battle, 90% of the Sheffield Pals were gone;
 - (g) notes that a permanent overseas memorial to the Sheffield Pals, and all of the 31st Division, stands on the Somme Battlefields and that the Sheffield Memorial Park, as it is named, is an important and fitting tribute to all of those from Sheffield who lost their life there;
 - (h) notes that, as many of the Sheffield Pals signed themselves up to the War inside Sheffield's Town Hall, it would, therefore, be fitting to honour them, and the ultimate sacrifice they paid, with a specific memorial at the Town Hall and this Administration is looking into how this can best be achieved;
 - (i) notes the remembrance events in the city to commemorate one hundred years since the First World War ended including:-
 - (i) Weston Park being designated as a Fields in Trust Centenary

Field, and to feature in the Centenary Fields Legacy Programme, to remember those who served and lost their lives during conflict; the commemoration event is a "Thank You" to those who fought and fell in the First World War, including hundreds of Sheffield Pals:

- (ii) the planting of three hundred memorial trees throughout the city's parks; and
- (iii) school programmes throughout Sheffield acknowledging the 100 year anniversary;
- (j) places on record our thanks to all of those who took part in the cycle ride to the Somme earlier this year to raise funds for the remembrance works now being implemented in our parks and open spaces; and
- (k) believes that this centenary reminds us once again of the tragic consequences of war, and as well as honouring all of those killed or injured in battle, it is important to give thanks and gratitude to all service personnel, past and present, whom work so hard and sacrifice so much to keep us safe.
- 5.1.1 (NOTE: With the agreement of the Council and at the request of the mover of the Motion (Councillor Terry Fox), the Motion as published in the Summons was altered by the substitution, in paragraph (i)(ii), of the word "three" for the word "one".)
- 5.2 After contributions from eight other Members, and following a right of reply from Councillor Terry Fox, the Motion, as altered, was put to the vote and carried as follows:-

RESOLVED: That this Council:-

- (a) notes that on 11 November 2018 it will be one hundred years since the First World War ended;
- (b) notes that an estimated nine million combatants and seven million civilians died as a direct result of the war, while it is also considered a contributory factor in a number of genocides and the 1918 influenza epidemic, which caused between 50 and 100 million deaths worldwide;
- (c) notes with great loss the senselessness of war, which kills people and animals indiscriminately, and believes that everything should be done to ensure that mankind's past mistakes are not repeated;
- (d) notes with great sadness that as well as the many millions killed during the First World War throughout the world, it is estimated that upwards of 50,000 men went from Sheffield to the various 'Fronts' during this period, many of whom never returned home;

- (e) notes that the Sheffield City Battalion comprised of men who had enlisted together in local recruiting drives, with the promise that they would be able to serve alongside their friends, neighbours and colleagues ("Pals"), rather than being arbitrarily allocated to battalions;
- (f) further notes that the Sheffield Pals trained for two years before being sent to what became known as the Battle of the Somme and that many of the Sheffield Pals were killed in the very first day of fighting, many in just the first 10 minutes, and that by the end of the four-month long battle, 90% of the Sheffield Pals were gone;
- (g) notes that a permanent overseas memorial to the Sheffield Pals, and all of the 31st Division, stands on the Somme Battlefields and that the Sheffield Memorial Park, as it is named, is an important and fitting tribute to all of those from Sheffield who lost their life there;
- (h) notes that, as many of the Sheffield Pals signed themselves up to the War inside Sheffield's Town Hall, it would, therefore, be fitting to honour them, and the ultimate sacrifice they paid, with a specific memorial at the Town Hall and this Administration is looking into how this can best be achieved;
- (i) notes the remembrance events in the city to commemorate one hundred years since the First World War ended including:-
 - (i) Weston Park being designated as a Fields in Trust Centenary Field, and to feature in the Centenary Fields Legacy Programme, to remember those who served and lost their lives during conflict; the commemoration event is a "Thank You" to those who fought and fell in the First World War, including hundreds of Sheffield Pals:
 - (ii) the planting of three hundred memorial trees throughout the city's parks; and
 - (iii) school programmes throughout Sheffield acknowledging the 100 year anniversary;
- (j) places on record our thanks to all of those who took part in the cycle ride to the Somme earlier this year to raise funds for the remembrance works now being implemented in our parks and open spaces; and
- (k) believes that this centenary reminds us once again of the tragic consequences of war, and as well as honouring all of those killed or injured in battle, it is important to give thanks and gratitude to all service personnel, past and present, whom work so hard and sacrifice so much to keep us safe.

6. NOTICE OF MOTION REGARDING "BUS FRANCHISING" - GIVEN BY COUNCILLOR ROBERT MURPHY AND TO BE SECONDED BY COUNCILLOR DOUGLAS JOHNSON

- 6.1 It was moved by Councillor Rob Murphy, and seconded by Councillor Douglas Johnson, that this Council:-
 - (a) believes that the Sheffield Bus Partnership has failed on its own terms, noting the loss of patronage of approximately 10% (5 million passenger journeys per year) since 2012 and a loss of capacity since 2015;
 - (b) notes the commitments of the Sheffield City Region Mayor in his 2017 manifesto to:-
 - (i) use regulatory powers, and eventually franchising, to improve bus services; and
 - (ii) consult on re-regulating bus services;
 - (c) notes that control of the bus service is one of the very few actual powers available to South Yorkshire's regional mayor;
 - (d) notes that the regional mayor has been in post for 6 months but believes the public has seen no progress or action towards bus regulation;
 - (e) believes a comprehensive, efficient, regular and low-carbon bus service is vital to a successful and sustainable city; and
 - (f) calls on the regional mayor to begin moves towards greater public control of Sheffield's bus network, including an immediate review of current services and public consultation on future provision.
- 6.2 Whereupon, it was moved by Councillor Jack Scott, seconded by Councillor Neale Gibson, as an amendment, that the Motion now submitted be amended by the deletion of all the words after the words "That this Council" and the addition of the following words:-
 - (a) notes that it is Labour Party policy to give greater freedom to empower local authorities to decide which bus service best suits local needs – by giving councils the power to form their own bus companies by removing the Government's ban, and extending the powers to re-regulate local bus services - and require all new buses to meet stringent low-emission requirements;
 - (b) recognises that when signing the Sheffield Bus Partnership agreement in 2012, it was the only realistic option on the table and was better than the alternative of doing nothing, however, acknowledges that the Bus Partnership does not give control over bus services in the same way that re-regulation does;

- (c) therefore welcomes the fact that the Council voted to support the Sheffield City Region Devolution Deal in 2016 which was necessary to secure bus re-regulation;
- (d) recognises that control of the bus service is one of the powers available to the Sheffield City Region Mayor, and recalls that the opportunity to re-regulate bus services in the city was one of the reasons why this Council agreed to support the devolution deal;
- (e) therefore calls on the Sheffield City Region Mayor to bring forward reregulation of the bus service; and
- (f) notes, however, the success of the Partnership, even in the absence of re-regulation, including, but not limited to:-
 - (i) the introduction of 117 greener and low emission buses;
 - (ii) successful work on cross ticketing;
 - (iii) the introduction of a new service to the advanced manufacturing park from the north of the city;
 - (iv) the cost of city bus day and weekly tickets being lower today in 2018 than they were in 2015; and
 - (v) investment in modern technology, such as contactless ticket technology, USB ports and Wi-Fi.
- 6.3 It was then moved by Councillor Ian Auckland, seconded by Councillor Penny Baker, as an amendment, that the Motion now submitted be amended by the addition of new paragraphs (g) to (r) as follows:-
 - (g) notes that the Sheffield Bus Partnership is a voluntary agreement between South Yorkshire Passenger Transport Executive (SYPTE), Sheffield City Council and the bus operators First South Yorkshire, Stagecoach Sheffield, TM Travel and Sheffield Community Transport;
 - (h) notes it aims to provide a better coordinated network of buses and trams in Sheffield, making it easier to travel around the city;
 - (i) notes that in the presentation to the Economic and Environmental Wellbeing Scrutiny and Policy Development Committee in October 2018, SYPTE's future steps do not include a commitment to increase passenger numbers;
 - (j) notes the Partnership has failed in its central purpose to grow bus passenger numbers;
 - (k) believes that the extent of cuts to concessionary travel and service

support have proved to be un-necessary;

- (I) notes the recent Sheffield Bus Partnership report that stated that passenger numbers were down due to changes in employment patterns, reduced need to travel and an increase in online shopping;
- (m) believes that this is not the case and that passenger numbers are down due to:-
 - (i) service cuts and the lack of services available to the general public;
 - recent extortionate fare increases, which are forcing people to use their cars over public transport as a cheaper and more accessible option; and
 - (iii) a lack of public confidence in the reliability of the bus service, which is also contributing to decreasing passenger numbers; noting that punctuality of bus services has reduced, down to 84% from 87% over the past three years;
- (n) is concerned that increased car use will add to air pollution in the city centre if fewer people are using more energy efficient bus services;
- (o) is also concerned that cuts to bus services are preventing people from getting to work, school, run errands and attend medical appointments;
- is dismayed that elderly residents in Wincobank are being forced to climb up and down one of Sheffield's steepest streets to get to their nearest bus stop after their usual accessible service was cut;
- (q) notes that under the Bus Services Act 2017, automatic access to bus franchising powers is given to the Sheffield City Region Mayor, as a directly elected mayor of a combined authority, and could be used to improve bus services; and
- (r) resolves to:-
 - (i) support the introduction of a statutory bus quality contract in Sheffield;
 - (ii) at the earliest practicable time, give notice to terminate Sheffield City Council's membership of the Sheffield Bus Partnership; and
 - (iii) send copies of this motion to all the other parties to the Bus Partnership Agreement.
- 6.4 It was then moved by Councillor John Booker, seconded by Councillor Jack Clarkson, as an amendment, that the Motion now submitted be amended by the addition of new paragraphs (g) to (j) as follows:-

- (g) notes there are twelve local authority-run bus companies in the UK and they provide some of the best bus services in the country, with local authority-run bus companies, like Reading Buses and Nottingham City Transport, having won bus operator of the year many times over the last seven years, and believes that, looking at the stated objectives of the Bus Services Bill, of increasing passenger numbers and improving quality, it is clear that council-run bus companies are more than able to help achieve these objectives;
- (h) also notes that Nottingham and Reading have the second and third highest journey per head of population outside London;
- (i) contends that the Government has a commitment to localism and devolution, which is enshrined in the 2011 Localism Act which gave more power to councils to provide services; and
- (j) further contends that government legislation, which this Council believes to be obtuse and ideological, should not get in the way of effective service provision, and believes that a municipal bus service and integrated ticketing system that allows transfers between different transport modes with a single ticket valid for the complete journey would give Sheffield's commuters an efficient bus service they can be proud of.
- 6.5 After a contribution from one other Member, it was RESOLVED: On the motion of Councillor Peter Rippon, and seconded by Councillor Julie Dore, that, in accordance with Council Procedure Rule 17.14, the question be now put.
- 6.6 Following a right of reply from Councillor Rob Murphy, the amendment moved by Councillor Jack Scott was put to the vote and was carried.
- 6.7 The amendment moved by Councillor Ian Auckland was then put to the vote and was negatived.
- 6.8 The amendment moved by Councillor John Booker was then put to the vote and was carried.
- 6.9 The original Motion, as amended, was then put as a Substantive Motion in the following form and carried:-

RESOLVED: That this Council:-

(a) notes that it is Labour Party policy to give greater freedom to empower local authorities to decide which bus service best suits local needs – by giving councils the power to form their own bus companies by removing the Government's ban, and extending the powers to re-regulate local bus services - and require all new buses to meet stringent low-emission requirements;

- (b) recognises that when signing the Sheffield Bus Partnership agreement in 2012, it was the only realistic option on the table and was better than the alternative of doing nothing, however, acknowledges that the Bus Partnership does not give control over bus services in the same way that re-regulation does;
- (c) therefore welcomes the fact that the Council voted to support the Sheffield City Region Devolution Deal in 2016 which was necessary to secure bus re-regulation;
- (d) recognises that control of the bus service is one of the powers available to the Sheffield City Region Mayor, and recalls that the opportunity to re-regulate bus services in the city was one of the reasons why this Council agreed to support the devolution deal;
- (e) therefore calls on the Sheffield City Region Mayor to bring forward reregulation of the bus service;
- (f) notes, however, the success of the Partnership, even in the absence of re-regulation, including, but not limited to:-
 - (i) the introduction of 117 greener and low emission buses;
 - (ii) successful work on cross ticketing;
 - (iii) the introduction of a new service to the advanced manufacturing park from the north of the city;
 - (iv) the cost of city bus day and weekly tickets being lower today in 2018 than they were in 2015; and
 - (v) investment in modern technology, such as contactless ticket technology, USB ports and Wi-Fi;
- (g) notes there are twelve local authority-run bus companies in the UK and they provide some of the best bus services in the country, with local authority-run bus companies, like Reading Buses and Nottingham City Transport, having won bus operator of the year many times over the last seven years, and believes that, looking at the stated objectives of the Bus Services Bill, of increasing passenger numbers and improving quality, it is clear that council-run bus companies are more than able to help achieve these objectives;
- (h) also notes that Nottingham and Reading have the second and third highest journey per head of population outside London;
- contends that the Government has a commitment to localism and devolution, which is enshrined in the 2011 Localism Act which gave more power to councils to provide services; and

- (j) further contends that government legislation, which this Council believes to be obtuse and ideological, should not get in the way of effective service provision, and believes that a municipal bus service and integrated ticketing system that allows transfers between different transport modes with a single ticket valid for the complete journey would give Sheffield's commuters an efficient bus service they can be proud of.
- 6.9.1 (NOTE: 1. Councillors Simon Clement-Jones, Bob Pullin, Richard Shaw, Mohammed Mahroof, Colin Ross, Martin Smith, Roger Davison, Shaffaq Mohammed, Paul Scriven, Sue Alston, Andrew Sangar, Cliff Woodcraft, Ian Auckland, Sue Auckland, Steve Ayris, Gail Smith, David Baker, Penny Baker, Vickie Priestley and Mike Levery voted for paragraphs (c) to (e) and (g) to (j), against paragraphs (a) and (b), and abstained from voting on paragraph (f) of the Substantive Motion, and asked for this to be recorded; and
 - 2. Councillors Kaltum Rivers, Douglas Johnson, Robert Murphy, Martin Phipps and Alison Teal voted for paragraphs (e) and (g) to (j) and abstained from voting on paragraphs (a) to (d) and (f) of the Substantive Motion, and asked for this to be recorded.)

7. GUN AND KNIFE CRIME

- 7.1 RESOLVED: On the motion of Councillor Peter Rippon and seconded by Councillor Julie Dore, that the provisions of Council Procedure Rule 5.5 be suspended and the termination of the meeting be extended by a period of up to 30 minutes, to 6.00 p.m. maximum.
- 7.2 The Council received a briefing concerning gun and knife crime in Sheffield from the Chief Executive, John Mothersole, Detective Superintendent Una Jennings (South Yorkshire Police), Director of Housing and Neighbourhoods Services, Janet Sharpe and Director of Children and Families, Carly Speechley.
- 7.3 The briefing presentation comprised the following areas:
 - Commentary on Police recorded crime trends for violence with injury and without injury, homicide, sexual offences, robbery and possession of weapons offences; and hospital admissions following assault with a sharp object.
 - An outline of Operation Fortify and the approach to dealing with current and emerging challenges and building resilient communities.
 - Partnership structures and community safety priorities.
 - Support for young people and prevention.
 - Neighbourhoods: challenges, intervention, resilience and dialogue.

- 7.4 Members of the Council asked questions and made comments and responses were given as summarised below:
- Q How might the various agencies be brought together; how might people working at the ground level in voluntary and community organisations be engaged in the process; and how might we know what success looks like and outcomes?
- A Operation Fortify included Sheffield Futures and voluntary community and faith organisations and whilst this might not be people working on the ground in those organisations, there was a connection through that structure. There was also a neighbourhood community dialogue approach, which would commence in some parts of the city. It was important not to burden or view certain communities with the impression of criminality. Nevertheless, there were some parts of the city where the roots of problems were more prevalent and it was in those places that the dialogue would begin.
- A It was important to use the police officers that were in place intelligently and there had been investment back into neighbourhood policing and this was the bedrock of a good policing model. It was also critical to moving to a more proactive model with a focus on prevention. It could be argued that the statistics shown in the presentation concerning possession offenses was evidence of intelligence—led policing and that the right people were being stopped and, in Sheffield, there was a higher chance of someone carrying a knife being caught than in other core cities.

There were a range of outcomes in the strategy documents, both quantitative ones, including reductions in some core types of crime and qualitative outcomes which could be measured and used as relevant performance indicators. The outcomes across different agencies were clear and could be measured. Agencies would be held to account and, if results were not being achieved, they would look at what could be done differently to improve, change, listen and adapt and in response to dialogue with communities and grassroots workers, listen to what would work best and adapt accordingly.

- Q A comment was made concerning the effect of diversionary activities such as those provided by boxing gyms and football on reducing crime in communities and detection of weapons in schools.
- A There were some activities and events which happened quite separately from the Council and other agencies and because of good people, which it was important to see as much of as possible. This approach of solving issues together was effective and it would be problematic to make such activities reliant on the Council, which was partly due to resources or at least the issue of shifting resource from another area of need. As regards the De Hood boxing gym, the Council would continue to work to find a sustainable location for the future of that organisation.
- A As regards knife arches in schools and such like, whilst nothing could be ruled out it was also important not to put in place effort and measures if the problem

was not present and also to be mindful of displacement. The prevention approach led to an objective of having fewer people who believed it was right or necessary to carry a knife.

- A comment was made that it would be helpful to understand how the community organisations in the identified areas would be involved and able to contribute. Similarly, the work needed to be tailored to different demographics. A question was asked as to how different groups of young people, including primary and secondary school councils, colleges, technical colleges and universities, might be engaged in the process of prevention and intervention. Reference was also made to the Council's Apprentice programme and to making opportunities in the business sector for young people.
- A Young people were being involved but this might be further enhanced.
- A comment was made that it was better to involve communities which were systematically part of these issues and experienced other problems such as deprivation and lack of resources. Operation Fortify was to be welcomed. There were also significant psychological issues for some young people and particularly for refugees which needed to be recognised along with family mental health and wellbeing.
- A For clarity, it was important not to burden some communities by stigmatising them as somehow being the cause and the root of criminality.
- A comment was made that boxing and training played a positive role for young people in some deprived communities and with certain social issues and in reducing gang related and violent crime and helped them to learn and develop skills such as discipline and self-belief. Setting up boxing clubs and community hubs would help young people.
- A comment was made that public meetings in some communities might not be the best way of engaging communities, in some parts of the city perhaps due to the fear of possible reprisals. It was also thought to be frightening that sometimes the first response might be physical or verbal violence of some kind.

A question was asked as to whether social landlords in the city had signed up to the programme; in conjunction with operation Fortify, was there to be reeducation within the prison system so that a person would not be released and re-offend; and was there a legal equivalent of a kind of social prescribing as there was in the health system?

A The forthcoming meetings in communities were not planned as big public meetings and consideration would be given to what infrastructure was already in place, such as neighbourhood policing, operational housing and neighbourhood structures, MASTs (Multi-Agency Support Teams), health and voluntary and community services. In this way, connections could be made into what was already in place. The meetings would be to inform how we could better organise and how we work better together; and what were the key

things that would make the greatest difference. In that way, it was hoped to obtain local intelligence.

There would also be other drop in sessions and communications in various ways for people to share local issues and things that might work better in a particular community. As neighbourhoods were very different, so solutions may need to vary according to the neighbourhood.

Offender management services were part of the Gold round table grouping. The extent to which offender management services might alter things remained to be seen but the other agencies were quite demanding of them. Social landlords were not structurally engaged with this process but this was an element of work to be done through the Strategic Landlords Forum. In relation to social prescribing, some people were engaged with agencies and there was a referral point out but this was not institutionalised. The challenge was in those cases where people did not present and what could be done in such cases. There was also a point to consider as to whether there could be a system in the city for referring people into activities which might help with self-esteem.

- Q It was commented upon that decisions affecting a young person, such as regards exclusion from school or housing related decisions would affect their circumstances. A question was asked as to whether there was a link between a series of decisions made by the Council and partner agencies and a young person's particular situation, such as being subject to a custodial sentence.
- A There were contextual factors which affected young people and which might include house moves and living in chaotic circumstances or moving as necessary for survival. It was necessary to consider other contextual factors, including in relation to circumstances such as child protection and school exclusion and to take action to deal with the context whilst recognising that trying to deal with the immediate problem (e.g. exclusion) may cause deeper problems. The Council was challenging schools in respect of high rates of exclusion and related demographics. However, exclusion from school would not necessarily set a young person on a path to criminality. All agencies needed to understand the consequences of what they were doing along with the immediate issue they might be dealing with. Whilst circumstances were often more complex, if services joined up more, it was more likely that issues affecting an individual would be dealt with sooner.
- Q A comment was made that domestic violence should be addressed as a priority. If domestic violence was common in a young person's life, it was a problem, including in relation to their potential role models and experiences.
- Q Poor health and poverty were also issues to consider in relation to violent crime, so how might this be linked with the poverty strategy and the strategy in relation to violent crime and how might priorities of organisations result in integrated management of these issues.
- A It was a priority to effectively tackle domestic violence. If we wished to deal

with violent crime, the problem of violence against women had to be dealt with first. A child's early years were most important in terms of the development of cognitive behaviour, empathy and problem solving and this shaped and defined the individual.

The situation at present was fragmented and headteachers had been engaged in order that there was commitment from them to help roll out a prevention programme to all year 7 students. There was support from Sheffield Hallam University to evaluate the prevention programme. The focus was upstream and upon outcomes.

In relation to organisational buy-in to the operation Fortify initiative, a gold, silver, bronze model was being used. 'Gold' level included political and executive involvement and it was designed to have a vertical integration through organisations and cross over membership, for example Superintendent Jennings attended the Gold (Strategic level) and Silver meetings in the Operation Fortify structure. Some twenty agencies were involved sitting round the table.

- A comment was made that the fragmentation of the school system was problematic and it was good to know that the headteachers were involved in the prevention programme. There was a desire for schools to be put back at the heart of communities. Rates of school exclusion were also too high and work was being done in this regard.
- Q A comment was made that, in certain cases, exclusion of a student might be the only course of action available to a school.
- A If a school exclusion does occur then we have to recognise that services had failed. It was necessary to look upstream and to identify when there were better and more effective choices to be made regarding a child.
- 7.5 The Council noted the information now reported concerning gun and knife crime and thanked the Chief Executive, John Mothersole, Detective Superintendent Una Jennings (South Yorkshire Police), Director of Housing and Neighbourhoods Services, Janet Sharpe and Director of Children and Families, Carly Speechley for their contributions.

8. MEMBERS' QUESTIONS

- 8.1 A schedule of questions to Cabinet Members, submitted in accordance with Council Procedure Rule 16, and which contained written answers, was circulated.
- 8.2 Supplementary questions (under the provisions of Council Procedure Rule 16.4), questions relating to urgent business (under the provisions of Council Procedure Rule 16.6ii) and questions relating to the discharge of the functions of the South Yorkshire Joint Authorities for Fire and Rescue and Pensions (under the provisions of Council Procedure Rule 16.6i), were not able to be

asked before the meeting terminated (as agreed earlier at the meeting, when suspending the provisions of Council Procedure Rule 5.5) at 6.00 p.m..

9. NOTICE OF MOTION REGARDING "UNIVERSAL CREDIT" - GIVEN BY COUNCILLOR JULIE DORE AND TO BE SECONDED BY COUNCILLOR OLIVIA BLAKE

- 9.1 It was formally moved by Councillor Julie Dore, and formally seconded by Councillor Olivia Blake, that this Council:-
 - (a) believes that Universal Credit's callous and chaotic roll-out will push families into poverty in Sheffield, which is unacceptable, and that the roll-out of Universal Credit must be stopped immediately;
 - (b) notes that the Secretary of State for Work and Pensions, the Rt. Hon. Esther McVey MP, has conceded that some of the poorest families will be £200 a week worse off and that, when asked in Parliament, the Minister could not guarantee that no one in Sheffield will be worse off;
 - (c) believes that the Government are using Universal Credit as a vehicle for cuts - leaving people in debt, rent arrears or forced to turn to food banks to survive – and that claimants are still experiencing delays to initial payments, with the Department for Work and Pensions estimating in June that 40% of claimants were still experiencing financial difficulties even 9 months in to their claim;
 - (d) notes research from the Trussell Trust which shows moving on to Universal Credit from existing benefits is the fastest growing cause of referrals to food banks and that, on average, food bank demand in areas where Universal Credit has been in place for at least 12 months increased by 52%, compared with 13% in areas where the new benefit had been in place for three months or less;
 - (e) notes that a wide range of organisations, including Citizens Advice, the Child Poverty Action Group and over 80 disability organisations, have warned that the Government's plans still risk thousands of people losing support either temporarily or falling out of the system altogether;
 - (f) confirms that £17 billion of social security cuts have already taken place since 2010, much of which took place under the coalition government, such as the introduction of the Bedroom Tax and cuts to council tax support, which have already had a damaging impact;
 - (g) recalls the 2014 report commissioned by the Council and published by Sheffield Hallam University, about the impact of welfare reform on Sheffield under the coalition government, which highlighted that:-
 - (i) some local communities were hit by welfare reform five times harder than others;

- (ii) just under half of the financial loss from welfare reform fell on working households;
- (iii) couples with children lost an average of nearly £1,700 a year;
- (iv) lone parents lost over £2,000 a year; and
- (v) men and women with health problems or disabilities were significantly disadvantaged;
- (h) believes Universal Credit is not just a vehicle for cuts, its design is also deeply flawed; and
- (i) believes Universal Credit isn't working and cannot continue in its current form and that the roll-out in Sheffield should be stopped and a genuinely comprehensive system in which no one is worse off should be introduced.
- 9.2 Whereupon, it was formally moved by Councillor Penny Baker, and formally seconded by Councillor Richard Shaw, as an amendment, that the Motion now submitted be amended by the addition of new paragraphs (j) to (o) as follows:-
 - (j) notes the Joseph Rowntree Foundation analysis that Universal Credit in its current form is likely to push around 300,000 people into poverty by 2020:
 - (k) agrees with the Liberal Democrat leader, the Rt. Hon. Sir Vince Cable, MP, that the implementation of Universal Credit is wrong and the further roll out of Universal Credit should be paused to take time to fix the damaging design flaws which are pushing thousands of families into poverty;
 - (I) notes that since 2015, £3 billion a year has been taken out of Universal Credit and that the recent announcement in the Chancellor's budget goes nowhere near addressing this shortfall and calls for all of the money to be put back;
 - (m) believes that the Government are refusing to fix Universal Credit for "ideological reasons";
 - (n) calls for three specific changes to Universal Credit:-
 - (i) a reversal of the cuts to the work allowance, worth around £3bn a year, which the Joseph Rowntree Foundation analysis suggests would boost the budgets of 9.6 million parents and children, 4.9 million of them in working poverty, and take 300,000 people out of poverty;

- (ii) improvements to Universal Credit for the 800,000 self-employed who will eventually claim the benefit; by extending the period before the "minimum income floor" cap kicks in, from 12 to 24 months; and averaging income over several months so that people are not penalised for fluctuating incomes (all at a cost of around £400m); and
- (iii) ending the benefits freeze a year early so that benefits are inflation proofed again (at an estimated annual cost of £1.6bn in 2019/20); and
- (o) calls for Labour to join the Liberal Democrats in campaigning for the reform of Universal Credit, as the principles are right but the current system is wrong.
- 9.3 It was then formally moved by Councillor Martin Phipps, and formally seconded by Councillor Alison Teal, as an amendment, that the Motion now submitted be amended by the deletion of paragraph (i) and the addition of new paragraphs (i) to (k) as follows:-
 - (i) believes Universal Credit isn't working and cannot continue in its current form and that:-
 - (i) Universal Credit should be scrapped; and
 - (ii) Universal Basic Income should be trialled;
 - (j) resolves to act compassionately to avoid punishing claimants who are awaiting Universal Credit payments, which unacceptably take at least five weeks: and
 - (k) resolves to send a copy of this Motion to the Secretary of State for Work and Pensions, and the Prime Minister.
- 9.4 The amendment moved by Councillor Penny Baker was put to the vote and was negatived.
- 9.4.1 (NOTE: Councillors Kaltum Rivers, Douglas Johnson, Robert Murphy, Martin Phipps and Alison Teal voted for paragraphs (j) to (n), and against paragraph (o) of the amendment, and asked for this to be recorded.)
- 9.5 The amendment moved by Councillor Martin Phipps was then put to the vote and was carried, except for paragraph (i) of the amendment, which was negatived.
- 9.6 The original Motion, as amended, was then put as a Substantive Motion in the following form and carried:-

RESOLVED: That this Council:-

- (a) believes that Universal Credit's callous and chaotic roll-out will push families into poverty in Sheffield, which is unacceptable, and that the roll-out of Universal Credit must be stopped immediately;
- (b) notes that the Secretary of State for Work and Pensions, the Rt. Hon. Esther McVey MP, has conceded that some of the poorest families will be £200 a week worse off and that, when asked in Parliament, the Minister could not guarantee that no one in Sheffield will be worse off;
- (c) believes that the Government are using Universal Credit as a vehicle for cuts - leaving people in debt, rent arrears or forced to turn to food banks to survive – and that claimants are still experiencing delays to initial payments, with the Department for Work and Pensions estimating in June that 40% of claimants were still experiencing financial difficulties even 9 months in to their claim;
- (d) notes research from the Trussell Trust which shows moving on to Universal Credit from existing benefits is the fastest growing cause of referrals to food banks and that, on average, food bank demand in areas where Universal Credit has been in place for at least 12 months increased by 52%, compared with 13% in areas where the new benefit had been in place for three months or less;
- (e) notes that a wide range of organisations, including Citizens Advice, the Child Poverty Action Group and over 80 disability organisations, have warned that the Government's plans still risk thousands of people losing support either temporarily or falling out of the system altogether;
- (f) confirms that £17 billion of social security cuts have already taken place since 2010, much of which took place under the coalition government, such as the introduction of the Bedroom Tax and cuts to council tax support, which have already had a damaging impact;
- (g) recalls the 2014 report commissioned by the Council and published by Sheffield Hallam University, about the impact of welfare reform on Sheffield under the coalition government, which highlighted that:-
 - (i) some local communities were hit by welfare reform five times harder than others;
 - (ii) just under half of the financial loss from welfare reform fell on working households;
 - (iii) couples with children lost an average of nearly £1,700 a year;
 - (iv) lone parents lost over £2,000 a year; and

- (v) men and women with health problems or disabilities were significantly disadvantaged;
- (h) believes Universal Credit is not just a vehicle for cuts, its design is also deeply flawed;
- (i) believes Universal Credit isn't working and cannot continue in its current form and that the roll-out in Sheffield should be stopped and a genuinely comprehensive system in which no one is worse off should be introduced;
- (j) resolves to act compassionately to avoid punishing claimants who are awaiting Universal Credit payments, which unacceptably take at least five weeks; and
- (k) resolves to send a copy of this Motion to the Secretary of State for Work and Pensions, and the Prime Minister.

10. NOTICE OF MOTION REGARDING "DELIVERING A BETTER BUS SERVICE FOR SHEFFIELD RESIDENTS" - GIVEN BY COUNCILLOR IAN AUCKLAND AND TO BE SECONDED BY COUNCILLOR PENNY BAKER

- 10.1 It was formally moved by Councillor Ian Auckland, and formally seconded by Councillor Penny Baker, that this Council:-
 - (a) notes that the Sheffield Bus Partnership is a voluntary agreement between South Yorkshire Passenger Transport Executive (SYPTE), Sheffield City Council and the bus operators First South Yorkshire, Stagecoach Sheffield, TM Travel and Sheffield Community Transport;
 - (b) notes it aims to provide a better coordinated network of buses and trams in Sheffield, making it easier to travel around the city;
 - (c) notes that in the presentation to the Economic and Environmental Wellbeing Scrutiny and Policy Development Committee in October 2018, SYPTE's future steps do not include a commitment to increase passenger numbers;
 - (d) notes the Partnership has failed in its central purpose to grow bus passenger numbers;
 - (e) believes that the extent of cuts to concessionary travel and service support have proved to be un-necessary;
 - (f) notes the recent Sheffield Bus Partnership report that stated that passenger numbers were down due to changes in employment patterns, reduced need to travel and an increase in online shopping;

- (g) believes that this is not the case and that passenger numbers are down due to:-
 - (i) service cuts and the lack of services available to the general public;
 - recent extortionate fare increases, which are forcing people to use their cars over public transport as a cheaper and more accessible option; and
 - (iii) a lack of public confidence in the reliability of the bus service, which is also contributing to decreasing passenger numbers; noting that punctuality of bus services has reduced, down to 84% from 87% over the past three years;
- (h) is concerned that increased car use will add to air pollution in the city centre if fewer people are using more energy efficient bus services;
- (i) is also concerned that cuts to bus services are preventing people from getting to work, school, run errands and attend medical appointments;
- is dismayed that elderly residents in Wincobank are being forced to climb up and down one of Sheffield's steepest streets to get to their nearest bus stop after their usual accessible service was cut;
- (k) notes that under the Bus Services Act 2017, automatic access to bus franchising powers is given to the Sheffield City Region Mayor, as a directly elected mayor of a combined authority, and could be used to improve bus services; and
- (I) resolves to:-
 - (i) support the introduction of a statutory bus quality contract in Sheffield:
 - (ii) at the earliest practicable time, give notice to terminate Sheffield City Council's membership of the Sheffield Bus Partnership; and
 - (iii) send copies of this motion to all the other parties to the Bus Partnership Agreement.
- Whereupon, it was formally moved by Councillor George Lindars-Hammond, and formally seconded by Councillor Jackie Satur, as an amendment, that the Motion now submitted be amended by the deletion of all the words after the words "That this Council" and the addition of the following words:-
 - (a) agrees with comments from former Liberal Democrat Minister for Transport, the Rt. Hon. Norman Baker, that the Sheffield Bus Partnership Agreement was, at the time, "good news for the City"; and

- that the partnership directly led to the exclusive Better Bus Area grant of £18.3 million to further improve Sheffield's bus offer just a year later;
- (b) notes that the recent Bus in Crises report found that, nationally, bus services are under sustained pressure, with council funding almost halved since 2010;
- further notes that budgets to subsidise routes were reduced by another £20m last year and 188 services were cut, according to the Campaign for Better Transport, and that local authorities across England and Wales had taken £182m away from supported bus services over the decade, affecting more than 3,000 bus routes;
- (d) believes that councils had been put in an impossible position due to actions from successive governments since 2010 and the resulting funding squeeze;
- (e) notes that South Yorkshire transport activity is principally resourced through a Levy contributed by the four districts and that, as partners' budgets have come under increasing pressure, the Levy has been reduced, noting that since April 2010, the Levy across South Yorkshire has fallen by £38.9m (41% down) from £94.7m to £55.8m for the financial year 2018/19, and further notes that Sheffield Liberal Democrat councillors supported these reductions;
- (f) recalls the formation of the Coalition Government in 2010 and the onslaught of cuts that Sheffield has suffered from, which were wholly unopposed by the local Liberal Democrat Group, despite all the evidence that showed the damage they were doing to Sheffield;
- (g) notes that despite these unprecedented cuts, which this Council believes were politically motivated, the Partnership has helped to ensure that city bus day and weekly tickets are still lower today in 2018 than they were in 2015, and that operators have invested heavily in modern technology, such as contactless ticket technology on almost every bus, free wifi, and USB ports in the new vehicles and the introduction of 117 greener and low emission buses;
- (h) recognises that control of the bus service is one of the powers available to the Sheffield City Region Mayor, and recalls that the opportunity to re-regulate bus services in the city was one of the reasons why this Council agreed to support the devolution deal; and
- (i) therefore calls on the Sheffield City Region Mayor to bring forward re regulation of the bus service.
- 10.3 On being put to the vote, the amendment was carried.
- 10.4 The original Motion, as amended, was then put as a Substantive Motion in the following form and carried:-

RESOLVED: That this Council:-

- (a) agrees with comments from former Liberal Democrat Minister for Transport, the Rt. Hon. Norman Baker, that the Sheffield Bus Partnership Agreement was, at the time, "good news for the City"; and that the partnership directly led to the exclusive Better Bus Area grant of £18.3 million to further improve Sheffield's bus offer just a year later;
- (b) notes that the recent Bus in Crises report found that, nationally, bus services are under sustained pressure, with council funding almost halved since 2010:
- further notes that budgets to subsidise routes were reduced by another £20m last year and 188 services were cut, according to the Campaign for Better Transport, and that local authorities across England and Wales had taken £182m away from supported bus services over the decade, affecting more than 3,000 bus routes;
- (d) believes that councils had been put in an impossible position due to actions from successive governments since 2010 and the resulting funding squeeze;
- (e) notes that South Yorkshire transport activity is principally resourced through a Levy contributed by the four districts and that, as partners' budgets have come under increasing pressure, the Levy has been reduced, noting that since April 2010, the Levy across South Yorkshire has fallen by £38.9m (41% down) from £94.7m to £55.8m for the financial year 2018/19, and further notes that Sheffield Liberal Democrat councillors supported these reductions;
- (f) recalls the formation of the Coalition Government in 2010 and the onslaught of cuts that Sheffield has suffered from, which were wholly unopposed by the local Liberal Democrat Group, despite all the evidence that showed the damage they were doing to Sheffield;
- (g) notes that despite these unprecedented cuts, which this Council believes were politically motivated, the Partnership has helped to ensure that city bus day and weekly tickets are still lower today in 2018 than they were in 2015, and that operators have invested heavily in modern technology, such as contactless ticket technology on almost every bus, free wifi, and USB ports in the new vehicles and the introduction of 117 greener and low emission buses;
- (h) recognises that control of the bus service is one of the powers available to the Sheffield City Region Mayor, and recalls that the opportunity to re-regulate bus services in the city was one of the reasons why this Council agreed to support the devolution deal; and
- (i) therefore calls on the Sheffield City Region Mayor to bring forward re regulation of the bus service.

10.4.1 The votes on the Substantive Motion were ordered to be recorded and were as follows:-

For paragraphs (a) and (d) of the Substantive Motion (46)

The Deputy Lord Mayor (Councillor Tony Downing) and Councillors Ian Saunders, Denise Fox, Bryan Lodge, Karen McGowan, Michelle Cook, Jackie Drayton, Talib Hussain, Mark Jones, Anne Murphy, Mazher Igbal, Mary Lea, Moya O'Rourke, Steve Wilson, Abdul Khayum, Alan Law, Abtisam Mohamed, Lewis Dagnall, Cate McDonald, Chris Peace, Bob Johnson, George Lindars-Hammond, Josie Paszek, Lisa Banes, Terry Fox, Pat Midgley, David Barker, Mohammad Maroof, Jim Steinke, Julie Dore, Ben Miskell, Jack Scott, Mike Drabble, Peter Rippon, Dawn Dale, Peter Price, Garry Weatherall, Mike Chaplin, Francyne Johnson, Olivia Blake, Ben Curran, Neale Gibson, Adam Hurst, Mick Rooney, Jackie Satur and Paul Wood.

Against paragraphs (a) and (d) of the Substantive Motion (25)

Councillors Simon Clement-Jones, Richard Shaw, Kaltum Rivers, Douglas Johnson, Robert Murphy, Martin Phipps, Mohammed Mahroof, Colin Ross, Martin Smith, Roger Davison, Paul Scriven, Sue Alston, Andrew Sangar, Cliff Woodcraft, Ian Auckland, Steve Ayris, Gail Smith, Alison Teal, David Baker, Penny Baker, Vickie Priestley, Jack Clarkson, Keith Davis, John Booker and Mike Levery.

Abstained from voting on paragraphs (a) and (d) of the Substantive Motion (1) The Lord Mayor (Councillor Magid Magid)

For paragraphs (b), (c) and (e) of the Substantive Motion (51)

The Deputy Lord Mayor (Councillor Tony Downing) and Councillors Ian Saunders, Denise Fox, Bryan Lodge, Karen McGowan, Michelle Cook, Kaltum Rivers, Jackie Drayton, Talib Hussain, Mark Jones, Douglas Johnson, Robert Murphy, Martin Phipps, Anne Murphy, Mazher Iqbal, Mary Lea, Moya O'Rourke, Steve Wilson, Abdul Khayum, Alan Law, Abtisam Mohamed, Lewis Dagnall, Cate McDonald, Chris Peace, Bob Johnson, George Lindars-Hammond, Josie Paszek, Lisa Banes, Terry Fox, Pat Midgley, David Barker, Mohammad Maroof, Jim Steinke, Alison Teal, Julie Dore, Ben Miskell, Jack Scott, Mike Drabble, Peter Rippon, Dawn Dale, Peter

Price, Garry Weatherall, Mike Chaplin, Francyne Johnson, Olivia Blake, Ben Curran, Neale Gibson, Adam Hurst, Mick Rooney, Jackie Satur and Paul Wood.

Against paragraphs (b), (c) and (e) of the Substantive Motion (20)

Councillors Simon Clement-Jones, Richard Shaw, Mohammed Mahroof, Colin Ross, Martin Smith, Roger Davison, Paul Scriven, Sue Alston, Andrew Sangar, Cliff Woodcraft, Ian Auckland, Steve Ayris, Gail Smith, David Baker, Penny Baker, Vickie Priestley, Jack Clarkson, Keith Davis, John Booker and Mike Levery.

Abstained from voting on paragraphs (b), (c) and (e) of the Substantive Motion (1) The Lord Mayor (Councillor Magid Magid)

For paragraphs (f) and (g) of the Substantive Motion (46)

The Deputy Lord Mayor (Councillor Tony Downing) and Councillors Ian Saunders, Denise Fox, Bryan Lodge, Karen McGowan, Michelle Cook, Jackie Drayton, Talib Hussain, Mark Jones, Anne Murphy, Mazher Iqbal, Mary Lea, Moya O'Rourke, Steve Wilson, Abdul Khayum, Alan Law, Abtisam Mohamed, Lewis Dagnall, Cate McDonald, Chris Peace, Bob Johnson, George Lindars-Hammond, Josie Paszek, Lisa Banes, Terry Fox, Pat Midgley, David Barker, Mohammad Maroof, Jim Steinke, Julie Dore, Ben Miskell, Jack Scott, Mike Drabble, Peter Rippon, Dawn Dale, Peter Price, Weatherall, Mike Chaplin, Francyne Johnson, Olivia Blake, Ben Curran, Neale Gibson, Adam Hurst, Mick Rooney, Jackie Satur and Paul Wood.

Against paragraphs (f) and (g) of the Substantive Motion (20)

Councillors Simon Clement-Jones, Richard Shaw, Mohammed Mahroof, Colin Ross, Martin Smith, Roger Davison, Paul Scriven, Sue Alston, Andrew Sangar, Cliff Woodcraft, Ian Auckland, Steve Ayris, Gail Smith, David Baker, Penny Baker, Vickie Priestley, Jack Clarkson, Keith Davis, John Booker and Mike Levery.

Abstained from voting on paragraphs (f) and (g) of the Substantive Motion (6) The Lord Mayor (Councillor Magid Magid) and Councillors Kaltum Rivers, Douglas Johnson, Robert Murphy, Martin Phipps and Alison Teal.

For paragraph (h) of the Substantive Motion (63) The Deputy Lord Mayor (Councillor Tony Downing) and Councillors Simon Clement-Jones, Richard Shaw, Ian Saunders, Denise Fox, Bryan Lodge, Karen McGowan, Michelle Cook, Jackie Drayton, Talib Hussain, Mark Jones, Mohammed Mahroof, Anne Murphy, Mazher Iqbal, Mary Lea, Colin Ross, Martin Smith, Moya O'Rourke, Steve Wilson, Roger Davison, Paul Scriven, Abdul Khayum, Alan Law, Abtisam Mohamed, Sue Alston, Andrew Sangar, Cliff Woodcraft, Lewis Dagnall, Cate McDonald, Chris Peace, Ian Auckland, Steve Ayris, Bob Johnson, George Lindars-Hammond, Josie Paszek, Lisa Banes, Terry Fox, Pat Midgley, David Barker, Gail Smith, Mohammad Maroof, Jim Steinke, Julie Dore, Ben Miskell, Jack Scott, Mike Drabble, Peter Rippon, Dawn Dale, Peter Price, Garry Weatherall, Mike Chaplin, David Baker, Penny Baker, Vickie Priestley, Francyne Johnson, Olivia Blake, Ben Curran, Neale Gibson, Adam Hurst, Mike Levery, Mick Rooney, Jackie Satur and Paul Wood.

Against paragraph (h) of the Substantive Motion (3)

Councillors Jack Clarkson, Keith Davis and John Booker.

Abstained from voting on paragraph (h) of the Substantive Motion (6) The Lord Mayor (Councillor Magid Magid) and Councillors Kaltum Rivers, Douglas Johnson, Robert Murphy, Martin Phipps and Alison Teal.

For paragraph (i) of the Substantive Motion (68)

The Deputy Lord Mayor (Councillor Tony Downing) and Councillors Simon Clement-Jones, Richard Shaw, Ian Saunders, Denise Fox, Bryan Lodge, Karen McGowan, Michelle Cook, Kaltum Rivers, Jackie Drayton, Talib Hussain, Mark Jones, Douglas Johnson, Robert Murphy, Martin Phipps, Mohammed Mahroof, Anne Murphy, Mazher Iqbal, Mary Lea, Colin Ross, Martin Smith, Moya O'Rourke, Steve Wilson, Roger Davison, Paul Scriven, Abdul Khayum, Alan Law, Abtisam Mohamed, Sue Alston, Andrew Sangar, Cliff Woodcraft, Lewis Dagnall, Cate McDonald, Chris Peace, Ian Auckland, Steve Ayris, Bob Johnson, George Lindars-Hammond, Josie Paszek, Lisa Banes, Terry Fox, Pat Midgley, David Barker, Gail Smith, Mohammad Maroof, Jim Steinke, Alison Teal, Julie Dore, Ben Miskell, Jack Scott, Mike Drabble, Peter Rippon, Dawn Dale, Peter Price, Garry Weatherall, Mike Chaplin, David Baker, Penny Baker, Vickie Priestley, Francyne Johnson, Olivia Blake, Ben Curran, Neale Gibson, Adam Hurst, Mike Levery, Mick Rooney, Jackie Satur and Paul Wood.

Against paragraph (i) of the Substantive Motion (3)

Councillors Jack Clarkson, Keith Davis and John Booker.

Abstained from voting on paragraph (i) of the Substantive Motion (1) The Lord Mayor (Councillor Magid Magid)

11. CHANGES TO THE CONSTITUTION: PART 4 - FINANCIAL PROCEDURE RULES (FINANCIAL REGULATIONS)

11.1 RESOLVED: On the Motion of Councillor Peter Rippon, seconded by Councillor Julie Dore, that this Council approves the changes to the Financial Procedure Rules (Financial Regulations) in Part 4 of the Council's Constitution, as set out in the report of the Chief Executive now submitted, and its appendices.

12. MINUTES OF PREVIOUS COUNCIL MEETING

12.1 RESOLVED: On the Motion of Councillor Peter Rippon, seconded by Councillor Jackie Drayton, that the minutes of the meeting of the Council held on 3rd October 2018, be approved as a true and accurate record.

13. REPRESENTATION, DELEGATED AUTHORITY AND RELATED ISSUES

- 13.1 On the Motion of Councillor Peter Rippon, seconded by Councillor Julie Dore, that:-
 - (a) approval be given to the following changes to the memberships of Committees, Boards, etc.:-

Children, Young People and Family Support Scrutiny and Policy Development Committee

Remove Councillor Bryan Lodge and create a vacancy

Safer and Stronger Communities Scrutiny and Policy Development Committee Councillor Roger Davison to replace Councillor Joe Otten (b) the following resignations of Parent Governor Representatives on the Children, Young People and Family Support Scrutiny and Policy Development Committee, be noted:- (i) Ms. Joanna Heery, with effect from 3rd September 2018, as she is no longer a parent governor and (ii) Ms. Waheeda Din, with effect from 29th October 2018, due to work commitments.

